



Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs

Fourth Quarter Fiscal Year 2024-25
(April, May, June)

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Director



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The Agency for Persons with Disabilities (APD) supports individuals with disabilities and their families in living, learning, and working within their communities by creating multiple pathways to possibilities. APD provides a variety of social, medical, behavior, residential, and therapeutic services to Floridians with developmental disabilities. The eligibility criteria are identified in Florida Statutes and rules and includes Floridians who are diagnosed with severe forms of autism, cerebral palsy, spina bifida, intellectual disabilities, Down syndrome, Prader-Willi syndrome, and Phelan-McDermid syndrome. Individuals eligible for APD services must be domiciled in Florida, be at least 3 years old, and have a diagnosed developmental disability that occurred before the age of 18.

Historical Overview

Since July 2013, APD has implemented the Developmental Disabilities Home and Community Based Services Individual budgeting waiver known as iBudget Florida waiver. This waiver provides services in community settings as an alternative for individuals who would otherwise meet the level of care of individuals served in Intermediate Care Facilities. As of June 1, 2025, the iBudget Florida waiver program currently has 35,997 Floridians enrolled and there are 20,832 individuals in a pre-enrollment category.

Applicants for iBudget Florida waiver services are individually reviewed for eligibility and need. Clients seeking iBudget Florida waiver enrollment are assigned a pre-enrollment category based on their individual circumstance per Section 393.065(5), Florida Statutes. A listing of pre-enrollment categories and their descriptions are as follows:

- Category 1: APD eligible clients who are in crisis situations as described in rule 65G-1.047 Florida Administrative Code. This includes individuals who are homeless, a danger to self or others, or their caregiver is unable to provide care and no other resources are available to meet these immediate needs.
- Category 2: APD eligible clients who have an open case in the child welfare system at the time of permanency or turning 18 while in the foster care system.
- Category 3: APD eligible clients in one of the following situations:
 - Caregiver has a documented condition that is expected to render the caregiver unable to provide care within the next 12 months and no alternate caregiver is available, but one is required.
 - Client is at substantial risk of incarceration or court commitment without supports.
 - Client has documented behaviors or physical needs that place them or their caregiver at risk of serious harm and other supports are not currently available to alleviate the situation.
 - Client is identified as ready for discharge within the next year from a state mental health hospital and requires a caregiver, but no caregiver is available, or caregiver is unable to provide the care needed.

- Category 4: APD eligible clients whose caregivers are 60 years of age or older, a caregiver is required, but no alternate caregiver is available.
- Category 5: APD eligible clients who are expected to graduate within the next 12 months from secondary school and need support to obtain a meaningful day activity, maintain competitive employment, or to pursue an accredited program of postsecondary education to which they have been accepted.
- Category 6: APD eligible clients who are 21 years of age or older who do not meet the criteria for category 1, category 2, category 3, category 4, or category 5.
- Category 7: APD eligible clients younger than 21 years of age who do not meet the criteria for category 1, category 2, category 3, or category 4.

Glossary of Terms Used in Report

APD - Agency for Persons with Disabilities

CDC+ Program - Consumer-Directed Care Plus Program

iBudget Waiver - Developmental Disabilities Individual Budgeting Home and Community Based Services Waiver

IFS - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0662(12), Florida Statutes.

“The agency shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Appropriations Committee or its successor, and the chair of the House Appropriations Committee or its successor which contain all of the following information:

- (a) The financial status of home and community-based services, including the number of enrolled individuals receiving services through one or more programs.
- (b) The number of individuals who have requested services and who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs under which the individual is receiving services.
- (c) The number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services.
- (d) The number of individuals who have requested services but who are receiving no services.
- (e) A frequency distribution indicating the length of time individuals have been waiting for services.
- (f) Information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits.”

1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled on the iBudget Florida waiver or enrolled in the CDC+ program through APD.

Table 1a: Waiver Enrollment and Payments *

	iBudget CDC		iBudget		All Waivers	
Month	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Apr-25	4,880	\$24,642,946	30,985	\$190,426,283	35,865	\$215,069,229
May-25	4,899	\$24,283,768	31,066	\$125,452,301	35,965	\$149,736,069
Jun-25	4,942	\$24,895,961	31,055	\$195,813,043	35,997	\$220,709,004

* Payments are reported in this table by month of payment rather than by month of service.

**As of the first day of the month.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of August 1, 2025.

Table 1b: Types of Services Received by Waiver-Enrolled Clients by Month of Payment

Service Month	Client Counts by Service Category for Billed Services				
	iBudget CDC	iBudget	IFS	Room\Board	Client Total*
Apr-25	4,872	33,472	131	100	33,947
May-25	4,894	32,778	130	85	33,666
Jun-25	4,955	33,888	156	23	34,309

Note: *Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, iBudget waiver, CDC+, Individual Family Supports (IFS) and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of August 1, 2025.

Many iBudget Florida waiver enrollees receive other Medicaid State Plan services including, but not limited to, doctors' office visits, laboratory, pharmacy, and in/outpatient hospital services. Table 1c summarizes the number and percent of iBudget Florida waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Apr-25	35,865	15,298	42.65%
Feb-25	35,965	15,205	42.28%
Jun-25	35,997	14,096	39.16%

Note: Enrolled as of the first day of the month in which the services were received.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of August 1, 2025.

Table 1d: Clients Using iBudget Florida Waiver Services by Month of Service

Service Description	iBudget		
	Apr-25	May-25	Jun-25
Adult Dental Services	1	2	4
Behavior Analysis - Level 1	607	585	472
Behavior Analysis - Level 2	732	717	559
Behavior Analysis - Level 3	2,096	2,036	1,631
Behavior Analysis Assessment	33	32	29
Behavior Assistant Services	23	23	23
CDC Monthly Allowance	4,889	4,915	4,955
Consumable Medical Supplies	5,449	5,252	4,546
Dietitian Services	6	5	5
Durable Medical Equipment	64	66	68
Environmental Accessibility Adaptations	7	17	20
Environmental Accessibility Adaptations -- Assessment	0	0	0
Incontinence Supplies; All Types	9,271	8,879	7,693
Life Skills Development - Level 1 (Companion)	8,172	7,924	7,035
Life Skills Development - Level 2 (Supported Employment - Group)	57	66	56
Life Skills Development - Level 2 (Supported Employment - Individual)	829	779	620
Life Skills Development - Level 3 (ADT) - Facility Based	10,864	10,833	8,764
Life Skills Development Level 4-Prevocational	167	165	114

Services Received by Waiver Enrollees (continued)

Service Description	iBudget		
	Apr-25	May-25	Jun-25
Occupational Therapy	329	285	219
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	2	0	0
Personal Emergency Response System - Service	22	20	22
Personal Supports	9,377	9,167	8,363
Physical Therapy	407	378	326
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	139	136	129
Residential Habilitation - Assisted Living Facility (month)	308	301	286
Residential Habilitation - Behavioral Focus (day)	40	30	15
Residential Habilitation - Intensive Behavior (day)	927	924	838
Residential Habilitation - Standard (day)	179	139	67
Residential Habilitation (month)	9,090	8,953	8,336
Residential or Skilled Nursing - LPN	134	125	112
Residential or Skilled Nursing - RN	11	10	9
Respiratory Therapy	40	41	39
Respiratory Therapy - Assessment	1	0	1
Respite (under 21 only)	473	469	439
Respite, Skilled	1	2	1
Special Medical Home Care	15	14	12
Specialized Mental Health Assessment	0	1	0
Specialized Mental Health Counseling	57	63	39
Speech Therapy	206	192	184
Speech Therapy - Assessment	0	0	3
Support Coordination	26,085	25,366	22,673
Support Coordination - CDC Consultant	3,923	3,814	3,398
Support Coordination (Enhanced)	3	0	0
Support Coordination (Limited)	1,593	1,512	1,353
Support Coordination (Limited) - CDC	472	438	364
Supported Living Coaching	2,512	2,380	1,990
Transportation - mile	41	41	9
Transportation - month	1,001	964	844
Transportation - trip	7,147	6,999	5,490
Unduplicated Client Count	33,933	33,650	34,297

Note: Based on historical payment patterns iBudget Florida waiver services are incomplete due to anticipated unsubmitted claims. *It is also important to note, clients typically use multiple services, as a result the client count captured above represents an unduplicated count.

Source: Florida Medicaid Management Information System (FMMIS) Data Warehouse as of August 1, 2025.

2. Services Received by Persons in Categories 3 – 7

Table 2a lists APD services received in April, May, and June 2025 by individuals who requested enrollment in the iBudget Florida waiver or the CDC+ program but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue (GR) and the Social Services Block Grant (SSBG). Individuals ages 22 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients in Categories 3 - 7 as of April 1, May 1, and June 1, 2025

	Service Month		
	Apr-25	May-25	Jun-25
Total Pre-Enrollment at Beginning of Month*	20,933	20,850	20,832
PAID SERVICE			
ADULT DAY TRAINING	156	130	144
BEHAVIOR ANALYSIS	1	0	0
COMMUNITY BASED EMPLOYMENT	5	5	5
DENTAL SERVICES	0	1	1
EMPLOYMENT ENHANCEMENT PROJECT	244	243	240
HOME ASSISTANCE	10	8	5
INTAKE, EVALUATION AND INTERPRETER SERVICES	1	1	2
LONG TERM RESIDENTIAL SERVICES	28	19	18
MEDICAL SERVICES	1	1	1
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SERVICES	10	6	5
PHYSICAL THERAPY	0	0	0
PSYCHOLOGICAL THERAPY	6	6	6
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SERVICES	6	5	4
RESPIRE CARE	3	2	1
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	72	75	62
SUPPORT COORDINATION	0	0	1
SUPPORTED LIVING	12	10	10
TRANSPORTATION	81	43	75
UNDUPLICATED TOTAL	528	496	485

Source: APD Databases as of August 1, 2025.

Table 2b provides client counts of people in pre-enrollment categories 3-7 who received APD services (see Table 2a) or Medicaid State Plan services. The APD services are provided with state GR and SSBG funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on clients in categories 3-7 who received neither APD services nor Medicaid State Plan services. Please note, some clients captured below are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients in Categories 3-7 as of the first of each month*

Row		Service Month		
		Apr-25	May-25	Jun-25
1	Total Count of Individuals in Categories 3-7 at Beginning of Month*	20,933	20,850	20,832
2	Client Count for APD Non-Medicaid Services	528	496	485
3	Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***	7,562	7,676	7,546
4	All Clients in Categories 3-7 Receiving Services**	7,931	8,029	7,890
5	Count Clients in Categories 3-7 Not Receiving Services	13,002	12,821	12,942
6	Percent of Clients in Categories 3-7 Not Receiving Services	62.11%	61.49%	62.13%

*Clients are counted only once regardless of the number of different services they received.

** Unduplicated count for the clients receiving Medicaid services or APD services or both.

***Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of August 1, 2025.

3. Waiver Enrollment in Fiscal Year 2024-2025

Table 3: New Waiver Enrollment for FY 2024-25

Month	Category 1	Category 2	Categories 3 - 5	*Other Enrolled	Total Enrolled
24-Jul	120	5	0	3	128
24-Aug	141	10	0	4	155
24-Sep	90	10	16	1	117
24-Oct	95	7	23	2	127
24-Nov	82	7	78	5	172
24-Dec	75	3	28	4	110
25-Jan	95	5	36	6	142
25-Feb	109	8	54	2	173
25-Mar	108	5	84	3	200
25-Apr	122	5	75	4	206
25-May	128	7	58	1	194
25-Jun	138	10	75	4	227
Total	1,303	82	527	39	1,951

*Other Enrolled category includes Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.

Source: APD Databases as of August 1, 2025.

4. Length of Time Spent in Pre-Enrollment Categories for iBudget Florida Waiver Services

Table 4 displays a frequency distribution of the length of time individuals remain in other pre-enrollment categories before receiving iBudget Florida waiver enrollment.

Table 4: Length of Time as of August 1, 2025

		Pre-Enrollment Clients	
Length	Date Placed on Pre-Enrollment	#	%
1 Year or Less	June 1, 2024 - May 31, 2025	1,713	8.2
1+ to 2 Years	June 1, 2023 - May 31, 2024	965	4.6
2+ to 3 Years	June 1, 2022 - May 31, 2023	1,158	5.6
3+ to 4 Years	June 1, 2021 - May 31, 2022	1,382	6.6
4+ to 5 Years	June 1, 2020 - May 31, 2021	878	4.2
5+ to 6 Years	June 1, 2019 - May 31, 2020	1,363	6.5
6+ to 7 Years	June 1, 2018 - May 31, 2019	1,143	5.5
7+ to 8 Years	June 1, 2017 - May 31, 2018	1,064	5.1
8+ to 9 Years	June 1, 2016 - May 31, 2017	1,068	5.1
9+ to 10 Years	June 1, 2015 - May 31, 2016	867	4.2
More than 10 Years	On or before May 31, 2015	9,231	44.3
Total Pre-Enrollment		20,832	100.0

Note: Individuals in Category 1 and Category 2 are immediately offered enrollment onto the iBudget Florida waiver. The counts above include 1,131 individuals who declined iBudget Florida waiver enrollment offers from FY 2013-14 through FY 2024-25 but must remain in a pre-enrollment category due to statutory requirements, and those who received other state assistance.

Source: APD Databases as of August 1, 2025.

5. Projected iBudget Florida Waiver Costs and Appropriations

Table 5 provides information concerning projected iBudget Florida waiver costs compared to the available appropriations and any projected surpluses or deficits in Fiscal Year 2024-25.

Table 5: Fiscal Year 2024-25 iBudget Florida Waiver Expenditures and Budget Forecast by Date of Payment General Revenue Only

	Actual Expenditures	AHCA Total As of 6/30/2025	AHCA Total with Actuals	2024-25 GAA & Supplemental Appropriations	Percent of Appropriation Remaining
Month	FY 2024/25	FY 2024/25	FY 2024/25	\$ 969,672,243	100.0%
2024 July	\$ 37,095,781	\$ 29,434,706	\$ 37,095,781	\$ 932,576,462	96.2%
2024 August	\$ 53,756,470	\$ 85,658,886	\$ 53,756,470	\$ 878,819,992	90.6%
2024 September	\$ 66,397,460	\$ 68,493,635	\$ 66,397,460	\$ 812,422,532	83.8%
2024 October	\$ 86,086,172	\$ 71,019,155	\$ 86,086,172	\$ 726,336,360	74.9%
2024 November	\$ 61,118,302	\$ 89,661,062	\$ 61,118,302	\$ 665,218,058	68.6%
2024 December	\$ 68,704,278	\$ 75,297,478	\$ 68,704,278	\$ 596,513,780	61.5%
2025 January	\$ 81,277,065	\$ 82,854,858	\$ 81,277,065	\$ 515,236,715	53.1%
2025 February	\$ 66,554,341	\$ 69,534,729	\$ 66,554,341	\$ 448,682,374	46.3%
2025 March	\$ 71,146,613	\$ 73,376,308	\$ 71,146,613	\$ 377,535,761	38.9%
2025 April	\$ 90,394,858	\$ 69,684,193	\$ 90,394,858	\$ 287,140,903	29.6%
2025 May	\$ 62,935,695	\$ 87,074,431	\$ 62,935,695	\$ 224,205,208	23.1%
2025 June	\$ 71,651,849	\$ 73,801,502	\$ 71,651,849	\$ 152,553,359	15.7%
2025 July CF		\$ 40,536,619	\$ 90,239,827	\$ 62,313,533	6.4%
2025 August CF		\$ 5,794,842	\$ 12,900,078	\$ 49,413,454	5.1%
2025 Sept CF		\$ 1,601,472	\$ 3,565,087	\$ 45,848,367	4.7%
Total	\$ 817,118,884	\$ 923,823,876	\$ 923,823,876	\$ 45,848,367	